# CITY OF SKYLINE SKYLINE, MINNESOTA

# **AUDITED FINANCIAL STATEMENTS**

FOR THE YEAR ENDED DECEMBER 31, 2016

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### CITY OF SKYLINE, MINNESOTA ELECTED AND APPOINTED OFFICIALS FOR THE YEAR ENDED DECEMBER 31, 2016

# **ELECTED**

Name	Title	Term Expires
Travis Javens	Mayor	December 31, 2016
Samantha Erickson	Council Member	December 31, 2016
Dean Rengstorf	Council Member	December 31, 2016
Hans Schwanke	Council Member	December 31, 2018
Wayne Bishop	Council Member	December 31, 2018
	<u>APPOINTED</u>	
Name	Title	
Cathy Dahl	Clerk	
Lon Whitehead	Treasurer	



# Burkhardt & Burkhardt, Ltd.

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Friendly... Family owned and run since 1990

#### **INDEPENDENT AUDITOR'S REPORT**

June 9, 2017

Honorable Mayor and Members of the City Council Skyline, Minnesota

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the City of Skyline, Minnesota, (the City) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the City of Skyline, Minnesota, as of December 31, 2016 and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



#### Other Matters

Accounting principles generally accepted in the United States of America require that the pension liability schedules, listed under required supplemental information in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

The supplemental information as listed in the table of contents under supplemental section is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Prior Year Comparative Information**

Burkhardt & Burkhardt, Ltd.

We have previously audited the City's 2015 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities and each major fund in our report dated June 4, 2016. In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2015 is consistent, in all material respects, with the audited financial statements from which it has been derived.

Burkhardt & Burkhardt, Ltd Certified Public Accountants

Mankato, Minnesota



# STATEMENT OF NET POSITION December 31, 2016

	Governmental Activities			siness-type Activities		Total
ASSETS						
Cash and Cash Equivalents	\$	229,112	\$	65,763	\$	294,875
Receivables:						
Accounts		0		13,824		13,824
Property Taxes		718		0		718
Special Assessments - current		0		11,052		11,052
Due From Other Funds		0		130,798		130,798
Prepaid Expenses		442		316		758
Special Assessments		0		324,918		324,918
Property and Equipment		406,577		2,100,870		2,507,447
Accumulated Depreciation		(91,374)		(559,114)		(650,488)
TOTAL ASSETS	\$	545,475	\$	2,088,427	\$	2,633,902
LIABILITIES AND NET POSITION						
Liabilities:						
Accounts Payable	\$	1,769	\$	30,571	\$	32,340
Interest Payable		0		894		894
Due To Other Funds		130,798		0		130,798
Current Portion of Bonds Payable		0		130,930		130,930
Bonds Payable, Less Current Portion		0		349,231		349,231
Total Liabilitites		132,567		511,626	_	644,193
Net Position:						
Net Investment in Capital Assets		315,204		1,061,595		1,376,799
Unrestricted		97,704		515,206		612,910
Total Net Position		412,908	_	1,576,801	_	1,989,709
TOTAL LIABILITIES AND NET POSITION	\$	545,475	\$	2,088,427	\$	2,633,902

### STATEMENT OF ACTIVITIES For The Year Ended December 31, 2016

			Progran	n Revenue	S	,	et (Expenses) Revenues and Changes in Net Position			
			Ope	erating	Capital	I	Primary Governme	ent		
		Charges for	Gra	nts and	Grants and	Governmental	Business-Type	_		
Functions/Programs	Expenses	Services	Conti	ributions	Contributions	Activities	Activities	Total		
GOVERNMENTAL ACTIVITES:										
General Government	\$ 35,603	\$ 1,961	\$	0	\$ 0	\$ (33,642)	\$ 0	\$ (33,642)		
Public Safety	28,449	0	Ψ	0	0	(28,449)	0	(28,449)		
Public Works	38,532	0		0	0	(38,532)	0	(38,532)		
Parks and Recreation	12,521	0		0	0	(12,521)	0	(12,521)		
Total Governmental activities	115,105	1,961	-	0	0		$\frac{}{}$	$\frac{(12,321)}{(113,144)}$		
Total Governmental activities	113,103	1,901				(113,144)		(113,144)		
<b>BUSINESS-TYPE ACTIVITIES:</b>										
Water	65,678	113,024		0	0	0	47,346	47,346		
Sewer	51,771	31,464		0	14,464	0	(5,843)	(5,843)		
Refuse	26,167	20,929		0	0	0	(5,238)	(5,238)		
Total Business-type Activities	143,616	165,417		0	0	0	36,265	36,265		
Total Primary Government	\$ 258,721	\$ 167,378	\$	0	\$ 0	(113,144)	36,265	(76,879)		
	General Revenu	ies:								
	Taxes:									
		xes, Levied for G	eneral Pu	rposes		53,825	0	53,825		
	Franchise Fe			-F		2,391	0	2,391		
	Intergovernme					12,347	0	12,347		
	<u> </u>	vestments Earnir	198			59	0	59		
	Other	restillents Earnin	<b>.</b> 85			15,527	0	15,527		
		eral Revenues				84,149		84,149		
	Total Gen	crar revenues								
	Changes in Net	Position				(28,995)	36,265	7,270		
	Net Position - Ja	anuary 1				441,903	1,540,536	1,982,439		
	Net Position - D	December 31				\$ 412,908	\$ 1,576,801	\$ 1,989,709		

The Notes to the Financial Statements are an Integral Part of this Statement.

# BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2016

A GGPTTTG	General
ASSETS	
Cash and Cash Equivalents	\$ 229,112
Prepaid Expenses	442
Property Taxes Receivable	718
TOTAL ASSETS	\$ 230,272
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	
Liabilities:	
Accounts Payable	\$ 1,770
Due To Other Funds	130,798
Total Liabilities	132,568
Deferred Inflows of Resources:	
Unavailable Revenue - Delinquent Taxes	387
Fund Balance:	
Nonspendable - Prepaid Expenses	442
Unassigned	96,875
Total Fund Balance	97,317
TOTAL LIABILITIES, DEFERRED INFLOWS OF	
RESOURCES AND FUND BALANCE	\$ 230,272

# RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS

December 31, 2016

Total Fund Balances - Governmental Funds	\$ 97,317
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.	
Cost of Capital assets	406,577
Less: Accumulated depreciation	(91,374)
Certain receivables will be collected nextyear, but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.	
Delinquent property taxes	 387
Total Net Position - Governmental Activities	\$ 412,908

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

For the Year Ended December 31, 2016

	General
Revenues:	
Property Taxes	\$ 54,027
Franchise Fees	2,391
Intergovernmental Revenue	12,347
Charges for Services	1,961
Other Income	1,981
Interest Income	59
Total Revenues	72,766
E-m on Althouses	
Expenditures: General Government	25,352
Public Safety	13,247
Public Works	38,532
Parks and Recreation	9,744
Total Expenditures	86,875
Total Expericitures	
Excess of Revenue Under Expenditures	(14,109)
Other Financing Source:	
Sale of Fixed Assets	13,546
Change in Fund Balance	(563)
Fund Balance - January 1	97,880
Fund Balance - December 31	\$ 97,317

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS For the Year Ended December 31, 2016

Net Change in Fund Balances - Governmental Funds	\$ (563)
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets are capitalized and allocated over their estimated useful lives and reported as depreciation expense.  Depreciation expense	(28,230)
Delinquent receivables will be collected next year, but are not available soon enough to pay for the current periods's expenditures and, therefore, are not reported as revenues in the Governmental funds.	
Delinquent property taxes	 (202)
Change in Net Position - Governmental Activities	\$ (28,995)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND For the Year Ended December 31, 2016

	Original and Final Budget		Actual Amount			Over (Under) Budget
Revenues:	¢.	105 150	¢	54.007	¢	(51 102)
Property Taxes	\$	105,150	\$	54,027	\$	(51,123)
Franchise Fees		0		2,391		2,391
Intergovernmental Revenue		12,347		12,347		0
Charges for Services		0		1,961		1,961
Other Income		3,000		1,981		(1,019)
Interest Income		100		59		(41)
Total Revenues		120,597		72,766		(47,831)
Expenditures:						
General Government		37,000		25,352		(11,648)
Public Safety		10,000		13,247		3,247
Public Works		20,000		38,532		18,532
Parks and Recreation		10,000		9,744		(256)
Total Expenditures		77,000		86,875		9,875
Excess of Revenue Under Expenditures		43,597		(14,109)		(57,706)
Other Financing Source: Sale of Fixed Assets		0		13,546		13,546
Sale of Fixed Assets				13,340		13,340
Change in Fund Balance	\$	43,597		(563)	\$	(44,160)
Fund Balance - January 1				97,880		
Fund Balance - December 31			\$	97,317		

### STATEMENT OF NET POSITION PROPRIETARY FUNDS December 31, 2016

	Business-type Activities - Enterprise Funds						
	Water	Sewer	Refuse				
	Fund	Fund	Fund	Totals			
ASSETS							
Current Assets:							
Cash and Cash Equivalents	\$ 19,187	\$ 36,478	\$ 10,098	\$ 65,763			
Receivables:							
Accounts	9,562	2,536	1,726	13,824			
Special Assessments	0	11,052	0	11,052			
Due From Other Funds	65,398	65,400	0	130,798			
Prepaid Expenses	316	0	0	316			
Total Current Assets	94,463	115,466	11,824	221,753			
Noncurrent Assets:							
Distribution Systems	616,005	1,484,865	0	2,100,870			
Accumulated Depreciation	(305,239)	(253,875)	0	(559,114)			
Special Assessments	0	324,918	0	324,918			
Total Noncurrent Assets	310,766	1,555,908	0	1,866,674			
TOTAL ASSETS	\$ 405,229	\$ 1,671,374	\$ 11,824	\$ 2,088,427			
LIABILITIES AND NET POSITION							
Current Liabilities:							
Accounts Payable	\$ 1,541	\$ 26,637	\$ 2,393	\$ 30,571			
Interest Payable	202	692	0	894			
Current Portion of Long-term Debt	50,000	80,930	0	130,930			
Total Current Liabilities	51,743	108,259	2,393	162,395			
Noncurrent Liabilities:							
Bonds Payable - Less Current Portion	50,000	299,231	0	349,231			
Total Liabilities	101,743	407,490	2,393	511,626			
Net Position:							
Net Investment in Capital Assets	210,766	850,829	0	1,061,595			
Unrestricted	92,720	413,055	9,431	515,206			
Total Net Position	303,486	1,263,884	9,431	1,576,801			
TOTAL LIABILITIES AND NET POSITION	\$ 405,229	\$ 1,671,374	\$ 11,824	\$ 2,088,427			

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended December 31, 2016

	Business-type Activities - Enterprise Funds							
	Water	Sewer	Refuse					
	Fund	Fund	Fund	Totals				
D.								
Revenue:	Ф. 21.042	Φ 21.464	Ф 20.020	Ф 72.425				
Charges for Services	\$ 21,042	\$ 31,464	\$ 20,929	\$ 73,435				
Operating Expenses:								
Wages	3,337	0	0	3,337				
Payroll Taxes	255	0	0	255				
Insurance	1,138	0	0	1,138				
Utilities	8,521	0	0	8,521				
Garbage Service	0	0	26,167	26,167				
Supplies	1,198	0	0	1,198				
Professional Fees	5,170	0	0	5,170				
Water Testing Fees	780	0	0	780				
Sewer Charges	0	25,947	0	25,947				
Repairs and Maintenance	21,853	0	0	21,853				
Depreciation	16,484	21,585	0	38,069				
Total Operating Expenses	58,736	47,532	26,167	132,435				
Income (Loss) From Operations	(37,694)	(16,068)	(5,238)	(59,000)				
Nonoperating Revenue (Expense):								
Special Assessments	0	14,464	0	14,464				
Rental Income	91,982	0	0	91,982				
Interest Expense	(6,942)	(4,239)	0	(11,181)				
Total Nonoperating Expense	85,040	10,225	0	95,265				
Change in Net Position	47,346	(5,843)	(5,238)	36,265				
Net Position - January 1	256,140	1,269,727	14,669	1,540,536				
Net Position - December 31	\$ 303,486	\$ 1,263,884	\$ 9,431	\$ 1,576,801				

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For The Year Ended December 31, 2016

	Business-type Activities - Enterprise Funds						ds	
		Water		Sewer		Refuse		
		Fund		Fund		Fund		Totals
CASH FLOWS FROM OPERATING ACTIVITIES								
Receipts From Customers and Users	\$	15,741	\$	30,027	\$	20,444	\$	66,212
Payments to Suppliers	Ψ	(37,925)	Ψ	690	Ψ	(26,025)	Ψ	(63,260)
Payments to Employees		(37,523) $(3,592)$		0		0		(3,592)
Other Receipts		91,982		9,851		0		101,833
Net Cash Provided (Used) by Operating Activities		66,206	_	40,568	_	(5,581)		101,193
CASH FLOWS FROM NONCAPITAL FINANCING								
ACTIVITIES:		(65.200)		(65.400)		0		100 500
Interfund loans	_	(65,398)	_	(65,400)		0	-	130,798
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Principal Paid on Bonds		(45,000)		(60,543)		0		(105,543)
Interest Paid on Bonds		(7,033)		(4,349)		0		(11,382)
Special Assessments Received		0		88,914		0		88,914
Net Cash Used by Capital and Related Financing				00,711			_	00,711
Activities		(52,033)		24,022		0		(28,011)
Net Change in Cash and Cash Equivalents		(51,225)		(810)		(5,581)		203,980
Cash and Cash Equivalents - January 1		70,412		37,288		15,679		123,379
Cash and Cash Equivalents - December 31	\$	19,187	\$	36,478	\$	10,098	\$	327,359
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:								
Operating Income (Loss)	\$	(37,694)	\$	(16,068)	\$	(5,238)	\$	(59,000)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:								
Other Receipts		91,982		0		0		91,982
Depreciation Expense		16,484		21,585		0		38,069
(Increase) Decrease in Accounts Receivable		(5,301)		(1,437)		(485)		(7,223)
(Increase) Decrease in Due From Other Governments		0		9,851		0		9,851
(Increase) Decrease in Prepaid Insurance		15		0		0		15
Increase (Decrease) in Accounts Payable		720		26,637		142	_	27,499
Net Cash Provided (Used) by Operating Activities	\$	66,206	\$	40,568	\$	(5,581)	\$	101,193

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting entity

The City of Skyline, Minnesota (the City) operates under the "Optional Plan A" form of government as defined in Minnesota statutes. Under this plan, the government of the City is directed by a City Council composed of an elected Mayor and four elected City Council Members. The City Council exercises legislative authority and determines all matters of policy. The City Council appoints personnel responsible for the proper administration of all affairs relating to the City.

The City has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the primary government. As required by accounting principles generally accepted in the United States of America, these financial statements present the City and its component units, entities for which the City is considered to be financially accountable.

Component units for which the City has been determined to be financially accountable can be blended with the primary government or be included as a discrete presentation. Blended component units, although legally separate entities are in substance, part of the City's operations and so data from these units are combined with data of the City. Each discretely presented component unit, on the other hand, is reported in a separate column in the financial statements to emphasize it is legally from the City. Based on the foregoing criteria as of December 31, the City had no blended or discretely presented component units.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the City and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internally dedicated revenues are reported as general revenues rather than as program revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Aggregate information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(Continued)

### C. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include property taxes, grants, entitlement and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue. On the modified accrual basis, receivables that will not be collected within the available period have also been reported as deferred inflows of resources in the fund financial statements.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(Continued)

The City reports the following major governmental funds:

The *General fund* is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The City reports the following major proprietary funds:

The Water fund accounts for the costs associated with the City's water utility system and insures that user charges are sufficient to meet those costs.

The Sewer fund accounts for the costs associated with the City's sewer utility system and insures that user charges are sufficient to meet those costs.

The Refuse fund accounts for the costs associated with the City's refuse collection and insures that user charges are sufficient to meet those costs.

As a general rule, the effect of interfund activity has been eliminated from government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer functions and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(Continued)

# D. Assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position/fund balance

#### Deposits and investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated on the basis of applicable participation by each of the funds.

The City may also invest idle funds as authorized by Minnesota statutes, as follows:

- 1. Direct obligations or obligations guaranteed by the United States or its agencies.
- 2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
- 3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
- 4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.
- 5. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.
- 6. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less.
- 7. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
- 8. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

The City's investments are reported at their respective fair market values. The City has not adopted a formal investment policy.

#### Property taxes

The City Council annually adopts a tax levy and certifies it to the County in December for collection in the following year. The County is responsible for collecting all property taxes for the City. These taxes attach an enforceable lien on taxable property within the City on January 1 and are payable by the property owners in two installments. The taxes are collected by the County Treasurer and tax settlements are made to the City during January, June and December each year.

Taxes payable on homestead property, as defined by Minnesota statutes, were partially reduced by a market value credit aid. The credit is paid to the City by the State in lieu of taxes levied against the homestead property. The State remits this credit in two equal installments in October and December each year.

Delinquent taxes receivable include the past six years' uncollected taxes. Delinquent taxes have been offset by a deferred inflow of resources for delinquent taxes not received within 60 days after year end in the fund financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Accounts receivable

Accounts receivable include amounts billed for services provided before year end. Unbilled utility enterprise fund receivables are also included for services provided in 2016. The City annually certifies delinquent water and sewer accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established.

#### Special assessments

Special assessments represent the financing for public improvements paid for by benefiting property owners. These assessments are recorded as receivables upon certification to the County. Special assessments are recognized as revenue when they are received in cash or within 60 days after year end. All governmental special assessments receivable are offset by a deferred inflow of resources in the fund financial statements.

#### Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### Interfund receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

#### Capital assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of more than the thresholds below (amount not rounded) and an estimated useful life in excess of one year. For financial statement purposes only, a capitalization threshold is established for each capital asset category as follows:

Assets	Capitalization Threshold
Land improvements	\$ 10,000
Buildings and improvements	25,000
Infrastructure	100,000
Machinery and equipment	5,000

As the City constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations the City values these capital assets at the estimated fair value of the item at the date of its donation.

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(Continued)

Property, plant, and equipment of the City are depreciated using the straight line method over the following estimated useful lives:

Assets	Useful Lives in Years
Buildings and improvements	15 to 75
Infrastructure	20 to 60
Machinery and equipment	3 to 15

#### Deferred outflows/inflows of resources

In addition to liabilities, the statement of financial position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

In addition to assets, the statement of financial position and fund financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of resources that is applicable to future reporting period(s) and so will not be recognized as an outflow of resources (expense) until that time.

#### Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position. Bond premiums and discounts are delayed and amortized over the life of the bonds using the straight line method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-(Continued)

#### Net position

In the government-wide financial statements, net position represents the difference between assets and liabilities. Net position is displayed in three components:

- Net investment in capital assets Consists of capital assets, net of accumulated depreciation reduced by any outstanding debt attributable to acquire capital assets.
- b. Restricted net position Consist of net position balances restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- Unrestricted net position All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets".

#### Fund balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

Nonspendable - Amounts that cannot be spent because they are not in spendable form, such as prepaid items.

*Restricted* - Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed - Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the City Council, which is the City's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the City Council modifies or rescinds the commitment by resolution.

Assigned - Amounts constrained for specific purposes that are internally imposed. In governmental funds other than the General fund, assigned fund balance represents all remaining amounts that are not classified as nonspendable and are neither restricted nor committed. In the General fund, assigned amounts represent intended uses established by the City Council itself or by an official to which the governing body delegates the authority. The City Council has adopted a fund balance policy which delegates the authority to assign amounts for specific purposes to the City Clerk.

Unassigned - The residual classification for the General fund and also negative residual amounts in other funds.

The City considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the City would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The City has formally adopted a fund balance policy for the General fund. The City's policy is to maintain a minimum unassigned fund balance of 20-25 percent of budgeted operating expenditures.

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General fund. All annual appropriations lapse at fiscal year-end. The City does not use encumbrance accounting.

On or before July 1 of each year, all departments of the City submit requests for appropriations to the City Clerk so that a budget may be prepared. Before September 15, the proposed budget is presented to the City Council for review. The City Council holds public hearings and a final budget is prepared and adopted in December.

The appropriated budget is prepared by fund, function and department. The City's department heads, with the approval of the City Clerk, may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is the department level. Budgeted amounts are as originally adopted or as amended by the City Council. There were no budget amendments during the year.

#### **B.** Excess of Expenditures over Appropriations

For the year ended December 31, 2016 the General fund had expenditures over appropriations in the amount of \$9,875.

#### C. Deficit Fund Equity

There were no funds that had fund equity deficits at year end.

#### Note 3 DETAILED NOTES ON ALL FUNDS

#### A. Deposits and investments

#### **Deposits**

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the City's deposits and investments may not be returned or the City will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the City Council, the City maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all City deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any federal agency

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the government entity.

At December 31, 2016, the carrying amount of deposits was \$294,873 and the bank balance was \$297,846. The City's time deposits were covered by \$500,000 of federal depository insurance. The remaining balance was covered by collateral held by the City's agent in the City's name.

#### Investments

As of December 31, 2016, the City had no investments.

A reconciliation of cash and cash equivalents as shown on the statement of net position for the City follows:

	Governmental Funds			Proprietary Funds		
Demand deposits	\$	-	\$	58,625		
Time deposits		229,112		7,138		
Total cash and cash equivalents	\$	229,112	\$	65,763		

#### B. Interfund receivables, payables, and transfers

#### Internal Balances:

Interfund transfers for the year ended December 31, 2016, consisted of the following:

	Due to							
Due from		Water Fund		Sewer Fund		Total		
General Fund	\$	65,398	\$	65,400	\$	130,798		
Total	\$	65,398	\$	65,400	\$	130,798		

The due from/due to between the Sewer, Water and General funds was to eliminate a cash deficit in the General Fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

# Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

# C. Capital assets

Capital asset activity for the City for the year ended December 31, 2016 was as follows:

	В	eginning					I	Ending	
	I	Balance	In	creases	De	ecreases	E	Balance	
Governmental activities									
Capital assets not being depreciated									
Land	\$	10,021	\$		\$		\$	10,021	
Capital assets being depreciated									
Buildings and Improvements		313,463		-		-		313,463	
Machinery and equipment		132,916				(49,823)		83,093	
Total capital assets									
being depreciated		446,379				(49,823)		396,556	
Less accumulated depreciation for									
Buildings and Improvements		(32,348)		(8,087)		_		(40,435)	
Machinery and equipment		(80,618)		(6,525)		36,204		(50,939)	
Total accumulated									
depreciation		(112,966)		(14,612)		36,204		(91,374)	
Total capital assets									
being depreciated, net		333,413		(14,612)		(13,619)		305,182	
Governmental activities									
capital assets, net	\$	343,434	\$	(14,612)	\$	(13,619)	\$	315,203	
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# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

# Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

	В	eginning					Ending
	]	Balance	In	creases	Dec	reases	Balance
Business-type activities	·						
Capital assets not being depreciated							
Land	\$	15,000	\$		\$		\$ 15,000
Capital assets being depreciated							
Distribution system		2,071,390		-		-	2,071,390
Machinery and equipment		14,480					14,480
T . 1 . 2.1							
Total capital assets		2.005.070					2.005.070
being depreciated		2,085,870		-			 2,085,870
Less accumulated depreciation for							
Distribution system		(519,211)		(37,490)		-	(556,701)
Machinery and equipment		(1,834)		(579)			 (2,413)
Total accumulated							
depreciation		(521,045)		(38,069)			 (559,114)
Total comital assets							
Total capital assets		1 5 6 4 9 0 5		(20,000)			1 500 750
being depreciated, net		1,564,825		(38,069)			 1,526,756
Business-type activities							
capital assets, net	\$	1,579,825	\$	(38,069)	\$		\$ 1,541,756

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
General government	\$ 10,252
Public safety	1,583
Parks and recreation	 2,777
Total depreciation expense - governmental activities	\$ 14,612
Business-type activities	
Water	\$ 16,484
Sewer	 21,585
Total depreciation expense - business-type activities	\$ 38,069

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

### D. Long-term debt

#### General Obligation Revenue Bonds

The City issued general obligation revenue bonds where the government pledges income derived from the acquired or constructed assets to pay debt service requirements. A portion of the revenue bonds is paid by special assessments levied on benefiting property owners. The City is obligated to levy ad valorem taxes in the event that anticipated income from the acquired or constructed assets will not be sufficient to cover debt service requirements. Revenue Bonds currently outstanding are as follows:

	Authorized		Authorized Interest		Maturity	Ba	lance at
Description	an	id Issued	Rate	Date	Date	Y	ear End
G.O. Refunding Revenue							_
Bonds of 2004A	\$	590,000	1.75 - 4.85%	7/1/04	12/1/18	\$	100,000
G.O. Revenue							
Note of 2004B		1,179,511	1.00%	8/5/04	8/20/24		380,161
Total general revenue bonds						\$	480,161

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending	1	Business-Ty					
December 31	1	Principal		Principal		nterest	 Total
2017	\$	99,000	\$	8,492	\$ 107,492		
2018		99,000		5,417	104,417		
2019		50,000		2,502	52,502		
2020		50,000		2,002	52,002		
2021		51,000		1,502	52,502		
2022-2026		99,231		1,475	 100,706		
Total	\$	448,231	\$	21,390	\$ 469,621		

### Changes in long-term liabilities

During the year ended December 31, 2016, the following changes occurred in long-term liabilities.

	Be	ginning					F	Ending	Du	e Within
	E	Balance	Incr	eases	D	ecreases	E	Balance	O:	ne Year
Business-type activities										
GO revenue bonds	\$	585,704	\$	-	\$	(105,543)	\$	480,161	\$	130,930

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

# Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

#### E. Net Position/Fund Balance

# Governmental Activities Net Position

Governmental activities net position reported on the government-wide statement of net position at December 31, 2016 includes the following:

The mivestificht in Capital Assets.	Net Investment	in	Capital	Assets:
-------------------------------------	----------------	----	---------	---------

Land	\$ 10,021
Buildings and improvements	313,463
Machinery and equipment	83,094
Less: accumulated depreciation	(91,374)
Total Net Investment in Capital Assets	315,204
Unrestricted	97,704
Total Governmental Activities Net Position	\$ 412,908

### **Business-Type Activities Net Position**

Business-type activities net position reported on the government-wide statement of net position at December 31, 2016 includes the following:

#### Net Investment in Capital Assets:

Land	\$ 15,000
Distribution system	2,071,390
Machinery and equipment	14,480
Less: accumulated depreciation	(559,114)
Less: related debt	 (481,161)
Total Net Investment in Capital Assets	1,060,595
Unrestricted	 515,206
Total Business-Type Activities Net Position	\$ 1,575,801

# NOTES TO THE BASIC FINANCIAL STATEMENTS DECEMBER 31, 2016

#### Note 4 OTHER INFORMATION

#### A. Risk management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the City carries insurance. The City obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk sharing pool with approximately 800 other governmental units. The City pays an annual premium to LMCIT for its workers compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. Settled claims have not exceeded the City's coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The City's management is not aware of any incurred but not reported claims.

#### B. Legal debt margin

In accordance with Minnesota statutes, the City may not incur or be subject to net debt in excess of 3 percent of the market value of taxable property within the City. Net debt is payable solely from ad valorem taxes and therefore, excludes debt financed partially or entirely by special assessments, enterprise fund revenues, or tax increments. The City's has no debt outstanding subjected to this limit.

#### C. Concentrations

The City receives a significant amount of its annual General fund revenues from the State of Minnesota from the Local Government Aid (LGA) program. The amount received in 2016 was \$12,347. This accounted for 16 percent of General fund revenues.



# BALANCE SHEET GENERAL FUND

December 31, 2016

(With Comparative Amounts for December 31, 2015)

		2016	 2015
ASSETS			
Cash in Checking 4M Money Market Wells Fargo MM Savings Current Property Taxes Delinquent Property Taxes Prepaid Expense	\$	0 2 229,110 331 387 442	\$ (43,800) 2 143,238 1,394 589 443
TOTAL ASSETS	\$	230,272	\$ 101,866
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE			
Liabilities: Accrued Expenses Due To Other Funds Total Liabilities	\$	1,770 130,798 132,568	\$ 3,397 0 3,397
Deferred Inflows of Resources: Unavailable Revenue - Delinquent Taxes	_	387	 589
Fund Balance: Nonspendable - Prepaid Expenses Unassigned Total Fund Balance	_	442 96,875 97,317	 443 97,437 97,880
TOTAL LIABILITIES, DEFERRED INFLOWS RESOURCES AND FUND BALANCE	\$	230,272	\$ 101,866

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2016

(With Comparative Amounts for the Year Ended December 31, 2015)

	2016	2016	(Under)	2015		
	Budget	Actual	Budget	Actual		
Revenues:						
Taxes:						
Franchise Fees	\$ 0	\$ 2,391	\$ 2,391	\$ 1,815		
Property Taxes	105,150	54,027	(51,123)	51,921		
Total Taxes	105,150	56,418	(48,732)	53,736		
Intergovernmental Revenue:						
Local Governmental Aid	12,347	12,347	0	12,064		
State Fire Aid	0	0	0	1,467		
Other Grants and Aids	0	0	0	25		
Small City Assistance	0	0	0	10,098		
Total Intergovernmental Revenue	12,347	12,347	0	23,654		
Charges for Services:	0	1.061	1.061	1.510		
City Hall Rent	0	1,961	1,961	1,519		
Other Income:						
Miscellaneous Receipts	3,000	1,981	(1,019)	1,531		
Interest Income	100	59	(41)	57		
Total Revenues	120,597	72,766	(47,831)	80,497		
Expenditures:						
General Government:						
Wages	37,000	9,890	(27,110)	8,950		
Payroll Taxes	0	757	757	685		
Insurance	0	1,543	1,543	2,905		
Clerk and Treasurer's Bond	0	200	200	200		
Office Supplies	0	2,278	2,278	943		
Supplies	0	347	347	806		
Repair and Maintenance	0	285	285	1,447		
Election Expense	0	1,261	1,261	0		
Professional Fees	0	6,446	6,446	6,940		
Telephone	0	1,130	1,130	1,300		
Dues	0	1,215	1,215	712		
Total General Government	37,000	25,352	(11,648)	24,888		

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND

For the Year Ended December 31, 2016

(With Comparative Amounts for the Year Ended December 31, 2015)

Expenditures: (Continued)	2016 Budget		2016 Actual		J)	Over Under) Budget		2015 actual
Public Safety:								
Utilities	\$	0	\$	3,189	\$	3,189	\$	5,548
Wages	7	0	_	0	7	0	-	650
Payroll Taxes		0		0		0		50
Supplies		0		58		58		34
Fire Protection Services	10	,000		10,000		0		0
Total Public Safety	10	,000	13,247			3,247		6,282
Streets:								
Supplies	20	,000		471		(19,529)		624
Street Repairs		0		35,860		35,860		537
Snow Removal		0		2,201		2,201		2,723
Total Streets	20	,000		38,532		18,532		3,884
Parks and Recreation:								
Supplies	10	,000		1,024		(8,976)		1,221
Repairs and Maintenance		0		2,800		2,800		1,362
Lawn Mowing		0		5,155		5,155		5,530
Weed Spraying		0		765		765		700
Total Parks and Recreation	10	,000		9,744		(256)	-	8,813
Total Expenditures	77	,000		86,875		9,875		43,867
Excess of Revenue Over/(Under) Expenditures	43	,597		(14,109)		(57,706)		36,630
Other Financing Source:								
Sale of Fixed Assets		0		13,546		13,546		0
Change in Fund Balance	\$ 43	,597		(563)	\$	(44,160)		36,630
Fund Balance - January 1				97,880				61,250
Fund Balance - December 31			\$	97,317			\$	97,880

# STATEMENT OF NET POSITION WATER FUND

December 31, 2016

(With Comparative Amounts for December 31, 2015)

		2016	2015		
ASSETS					
Current Assets:					
Cash and Cash Equivalents	\$	19,187	\$	70,412	
Account Receivable		9,562		4,261	
Prepaid Expenses		316		331	
Due From Other Funds		65,398		0	
Total Current Assets	_	94,463		75,004	
Noncurrent Assets:					
Distribution Systems		616,005		616,005	
Accumulated Depreciation		(305,239)		(288,754)	
Total Noncurrent Assets		310,766		327,251	
TOTAL ASSETS	\$	405,229	\$	402,255	
LIABILITIES AND NET POSITION					
Current Liabilities:					
Accounts Payable	\$	1,541	\$	822	
Interest Payable		202		293	
Current Portion of Long-term Debt		50,000		45,000	
Total Current Liabilities	_	51,743		46,115	
Noncurrent Liabilities:					
Bonds Payable - Less Current Portion	_	50,000		100,000	
Net Position:					
Net Investment in Capital Assets		210,766		182,250	
Unrestricted		92,720		73,890	
Total Net Position		303,486		256,140	
TOTAL LIABILITIES AND NET POSITION	\$	405,229	\$	402,255	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITOIN WATER FUND

For the Year Ended December 31, 2016 (With Comparative Amounts for the Year Ended December 31, 2015)

	2016 Budget	2016 Actual	Over (Under) Budget	2015 Actual
Revenue: Water Fees	\$ 25,000	\$ 21,042	\$ (3,958)	\$ 21,075
Operating Expenses:				
Wages	0	3,337	3,337	3,190
Payroll Taxes	0	255	255	244
Supplies and Chemicals	0	1,198	1,198	754
Insurance	0	1,138	1,138	40
Utilities	0	8,521	8,521	5,368
Professional Fees	0	5,170	5,170	450
Repairs and Maintenance	0	21,853	21,853	32,516
Water Testing Fees	0	780	780	780
Depreciation	0	16,484	16,484	16,484
Total Operating Expenses	0	58,736	58,736	59,826
Loss from Operations	25,000	(37,694)	(62,694)	(38,751)
Nonoperating Revenue (Expense):				
Rental Income	75,000	91,982	16,982	71,665
Interest Expense	(108,597)	(6,942)	101,655	(9,016)
Total Nonoperating Revenue (Expense)	(33,597)	85,040	118,637	62,649
Income Before Transfers	(8,597)	47,346	55,943	23,898
Transfers Out	0	0	0	(100,000)
Change in Net Position	\$ (8,597)	47,346	\$ 55,943	(76,102)
Net Position - January 1		256,140		332,242
Net Position - December 31		\$ 303,486		\$ 256,140

# STATEMENT OF NET POSITION SEWER FUND

December 31, 2016

(With Comparative Amounts for December 31, 2015)

	201	2016		2015
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 3	6,478	\$	37,288
Receivables:				
Accounts		2,536		1,099
Delinquent Assessments		0		4,547
Special Assessments	1	1,052		0
Due From Other Governments		0		9,851
Due From Other Funds	6	5,400		0
Total Current Assets	11	5,466		52,785
Noncurrent Assets:				
Distribution Systems	1.48	4,865		1,484,865
Accumulated Depreciation		3,875)		(232,290)
Special Assessments		4,918		405,873
Total Noncurrent Assets		5,908		1,658,448
TOTAL ASSETS	<u>\$ 1,67</u>	1,374	\$	1,711,233
LIABILITIES AND NET POSITION				
Current Liabilities:				
Accounts Payable	\$ 2	6,637	\$	0
Interest Payable		692		802
Current Portion of Long-term Debt	8	0,930		60,543
Total Current Liabilities	10	8,259		61,345
Noncurrent Liabilities:				
Bonds Payable - Less Current Portion	29	9,231		380,161
Net Position:				
Net Investment in Capital Assets	85	0,829		811,871
Unrestricted		3,055		457,856
Total Net Position		3,884		1,269,727
TOTAL LIABILITIES AND NET POSITION	\$ 1,67	1,374	\$	1,711,233

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION SEWER FUND

For the Year Ended December 31, 2016 (With Comparative Amounts for the Year Ended December 31, 2015)

	2016	2016 (Under)		2015	
	Budget	Actual	Actual Budget		
Revenue:					
Sewer Fees	\$ 25,000	\$ 31,464	\$ 6,464	\$ 18,638	
Operating Expenses:					
Sewer Charges	66,000	25,947	(40,053)	28,149	
Depreciation	0	21,585	21,585	21,585	
Total Operating Expenses	66,000	47,532	(18,468)	49,734	
Loss from Operations	(41,000)	(41,000) (16,068)		(31,096)	
Nonoperating Revenue (Expenses):					
Interest Expense	0	(4,239)	4,239	(4,842)	
Special Assessments	0	14,464	14,464	15,976	
Total Nonoperating Expense	0	10,225	(10,225)	11,134	
Income Before Transfers	(41,000)	(5,843)	35,157	(19,962)	
Transfers In	0	0	0	100,000	
Change in Net Position	\$ (41,000)	(5,843)	\$ 35,157	80,038	
Net Position - January 1		1,269,727		1,189,689	
Net Position - December 31		\$ 1,263,884		\$ 1,269,727	

# STATEMENT OF NET POSITION REFUSE FUND

December 31, 2016

(With Comparative Amounts for December 31, 2015)

ASSETS		2016		2015
100210				
Current Assets: Cash and Cash Equivalents Account Receivable	\$	10,098 1,726	\$	15,679 1,241
TOTAL ASSETS	\$	11,824	\$	16,920
LIABILITIES AND NET POSITION				
Current Liabilities: Accounts Payable	\$	2,393	\$	2,251
Net Position: Unrestricted		9,431		14,669
TOTAL LIABILITIES AND NET POSITION	\$	11,824	\$	16,920

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION REFUSE FUND

For the Year Ended December 31, 2016 (With Comparative Amounts for December 31, 2015)

		2016 Budget		2016 Actual		Over (Under) Budget		2015 Actual	
Revenue: Charges for Services	\$	30,000	\$	20,929	\$	(9,071)	\$	21,736	
Operating Expenses: Garbage Service		24,000		26,167		2,167		23,478	
Change in Net Position	\$	6,000		(5,238)	\$	(11,238)		(1,742)	
Net Position - January 1				14,669				16,411	
Net Position - December 31			\$	9,431			\$	14,669	





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#### MINNESOTA LEGAL COMPLIANCE

Independent Auditor's Report

June 9, 2017

Honorable Mayor and Members of the City Council Skyline, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the governmental activities, business-type activities, and each major fund of the City of Skyline as of and for the year ended December 31, 2016, and the related notes to the financial statements, and have issued our report thereon dated June 9, 2017.

The *Minnesota Legal Compliance Audit Guide for Cities*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except that we did not test for compliance with the provisions tax increment financing since the City has no tax increment districts.

In connection with our audit, nothing came to our attention that caused us to believe that the City of Skyline failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Cities*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the City's noncompliance with the above referenced provisions.

This report is intended solely for the information and use of those charged with governance and management of the City of Skyline and the State Auditor and is not intended to be and should not be used by anyone other than these specified parties.

Burkhardt & Burkhardt, Ltd Certified Public Accountants

Randonalo & Burkhard, Ltd.

Mankato, Minnesota



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June 9, 2017

Honorable Mayor and Members of the City Council Skyline, Minnesota

In planning and performing our audit of the financial statements of the governmental activities, business-type activities and each major fund of the City of Skyline as of and for the year ended December 31, 2016, in accordance with auditing standards generally accepted in the United States of America, we considered the City of Skyline's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Skyline's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Skyline's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. However, as discussed below, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We did not identify any deficiencies in internal control that we consider to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiencies in the City of Skyline's internal control to be significant deficiencies:

### **Financial Report Preparation**

CONDITION: We were requested to assist in drafting the audited financial statement and related footnote disclosures

as part of our regular audit services. Recent auditing standards require auditors to communicate this situation to the City Council as an internal control deficiency. Furthermore, based on recent auditing standards, it is our responsibility to inform you that this deficiency could result in a material misstatement to the financial statements that could have been prevented or detected by your

management. Essentially, the auditors cannot be part of your internal control process.

CRITERIA: Internal controls should be in place to provide reasonable assurance over financial reporting.



CAUSE: The City has informed us that they do not have an internal control policy in place over annual financial

reporting and that they do not have the necessary staff and expertise to prevent or detect a material

misstatement in the annual financial statements including footnote disclosures.

EFFECT: The potential exists that a material misstatement of the annual financial statements could occur and

that a material disclosure could be omitted from the financial statements and not be prevented by the

City's internal control.

RECOMMENDATION: The City should continue to evaluate their internal staff, expertise, and assigned duties to determine

if an internal control policy over financial reporting is beneficial.

**Segregation of Duties** 

CONDITION: During our audit we reviewed internal control procedures over receipts, disbursements, and payroll

and found the City to have limited segregation of duties in these areas.

CRITERIA: There are four general categories of duties: authorization, custody, record keeping, and reconciliation.

In an ideal system, different employees perform each of these four major functions. No one person

should have control over more than two of the four responsibilities.

CAUSE: As a result of the small staff, the City Treasurer controls and maintains the check stock. The Treasurer

also opens the mail, sets up and maintains vendors, approves vouchers for payment, prepares checks,

signs checks with the Mayor, and maintains the accounting records.

EFFECT: The existence of this limited segregation of duties increases the risk of fraud.

RECOMMENDATION: While we recognize staff is not large enough to eliminate this deficiency, we recommend that an

individual, separate from the Treasurer, review cancelled checks received with the bank statement and investigate; voided checks, inconsistent check sequence, and unusual payees. This individual should also review bank reconciliations for accuracy and timeliness of preparation. It is important that the

City Council is aware of this condition and monitor all financial information.

**Incomplete Disbursement Records** 

CONDITION: During the course of our audit we noted the Treasurer did not have invoices or support for claims

made on the City's credit card.

CRITERIA: Internal controls should be in place to provide reasonable assurance that claims paid on the City credit

card are valid expenditures of the government.

CAUSE: The does not have a policy that requires each person making a claim on the City credit card to provide

supporting documents or obtain prior approval.

EFFECT: Without prior approval or supporting invoices the potential exists that a material misstatement of the

annual financial statements could occur and that would not be prevented by the City's internal control.

RECOMMENDATION: The City should evaluate their internal controls over credit card use to ensure they are operating

effectively and that monitoring of this control is being accomplished on a consistent basis.

This communication is intended solely for the information and use of the City Council and management, of the City of Skyline and is not intended to be and should not be used by anyone other than these specified parties.

Burkhardt & Burkhardt, Ltd.
Burkhardt & Burkhardt, Ltd.

Certified Public Accountants Mankato, Minnesota